

**TERMS OF REFERENCE**  
**Special Committee (SC) 238**  
**Counter Uncrewed Aircraft Systems**

Revision 10

Status: PAUSED\*

**\*Note: After consideration by the Program Management Committee, the work of this group is paused for at least six months to allow the regulatory landscape in the United States for Counter Uncrewed Aircraft System (C-UAS) to become clearer. RTCA, Inc. will be engaging in outreach to industry stakeholders to refine our understanding of the standards that are needed for C-UAS in the United States. During this time, RTCA Members may monitor the progress of EUROCAE WG-115 and determine if joint work is still desired for C-UAS by RTCA membership.**

**The terms of reference, including scope and deliverables, is unchanged from Revision 9 of this Terms of Reference approved by the Program Management Committee at their June 26, 2025 meeting. However, SC-238 will not be progressing on this work until directed to do so by the PMC.**

**SC LEADERSHIP:**

Position	Name	Affiliation	Telephone	email	Change
Chair	TBD				
Government Authorized Representative	Cenely Jarquin	FAA	202-267-6380	cenely.d.Jarquin@faa.gov	New GAR
Secretary	TBD				

**BACKGROUND:**

Current Federal Aviation Administration projections show that the number of UAS operations in the airspace will continue to grow every year for the foreseeable future. As UAS technology continues to mature, they will perform increasingly complex tasks and seek approval to operate in all locations. This full integration into the aviation ecosystem highlights the need for industry and government to work together to develop standards around Counter-UAS technology. Once deployed, this technology must consider all users of the airspace and ensure the safety of the entire National Airspace System (NAS).

This effort will be focused solely on developing a consensus standard that details detection and mitigation standards. The committee will undertake no work that could be interpreted as “policy” work, including roles and responsibilities for airspace ownership, implementation methods or

strategies for mitigation techniques, jurisdiction, or any discussion of disabling, destroying, or intervening in the operations of drones.

To the greatest extent possible, the committee will leverage work already accomplished by the Department of Homeland Security, Federal Aviation Administration, and other government entities who can provide lessons-learned or past engineering work focused on this task. All work of the committee will be UNCLASSIFIED.

**PRODUCT DELIVERABLES:**

<b>Product</b>	<b>Description</b>	<b>FRAC Completion Due Date*</b>	<b>FRAC or RAC</b>	<b>Projected Publication Date**</b>	<b>Change</b>
<b>DO-389A</b>	<b>OSD for Counter UAS Systems in Controlled Airspace</b>	<b>September 2025</b>	<b>FRAC</b>	<b>December 2025</b>	<b>Update format</b>
<b>Interoperability Requirements (INTEROP) for Counter UAS systems</b>	<b>New Document: INTEROP Requirements for Counter-UAS systems.</b>	<b>September 2026</b>	<b>FRAC</b>	<b>March 2027</b>	<b>Update format</b>

\*Note: Final Review and Comment (FRAC) Completion Due Date refers to the date that the committee plenary approves the document after completing the FRAC Process. SCs should submit the final document at least 45 days before the Program Management Committee (PMC) meeting where it will be considered for approval.

\*\*Note: Projected Publication Date refers to the date that the item will be approved by the PMC and officially published by RTCA.

**SCOPE and COORDINATION:**

This important work should include both detection and the mitigation technology standards that may be required for airports, operators, and other users of the airspace. The policies behind the implementation, jurisdiction, rulemaking, responsibility for airspace, etc. are specifically excluded from the scope of this work.

The scope of the SC is limited to surveillance, interoperability and interfaces with stakeholders involved in the C-UAS domain: e.g., ANSP, airport operators, U-space Service Providers, UAS pilots, C-UAS system manufacturers, law enforcement agencies, etc.

Focus is on the detection and surveillance capabilities in and around the airport or other aviation infrastructure, while noting that C-UAS capability is also deployed in other environments, such as urban areas.

Compatibility of the C-UAS system with airport and ANSP (and CNS) systems will be addressed.

**ENVISIONED USE OF DELIVERABLE(S):**

The final regulatory use of the listed deliverables has not yet been determined.

**SPECIFIC GUIDANCE:**

This committee will be JOINT with EUROCAE WG-115.

The joint DO-389/ED-286 OSED for Counter UAS in Controlled Airspace, was published in March 2021, with the bulk of contribution made during 2019 - 2020. Since that time, the understanding of the C-UAS operating context has evolved, such that a review of DO-389/ED-286 is needed to better align to current thinking and provide relevant guidance to potential users of C-UAS. An update to the OSED will better inform the planned INTEROP document for the whole C-UAS system.

The INTEROP document will take into account the need for real time and high-quality data transmission of non-cooperative sensor systems for the detection of UAS. Derive a set of minimum interface requirements and an interface description to the existing systems at airports (e.g., ATM displays, incident management systems) and to other partner systems (e.g., law enforcement, UTM) for the display and alerting of UAS.

In the development of the deliverables, the committee will take the following steps:

Continually review the terms of reference and recommend changes to the PMC based on inputs from special committee members and interested parties.

Invite participation from interested parties, including equipment manufacturers, aircraft manufacturers, component suppliers, airlines and aircraft operators, and modification centers.

Establish communications with and invite participation by appropriate groups, such as GAMA, A4A, AEA, NBAA, EUROCAE, PRBA and World Airline Entertainment Association.

*Initial Documentation:*

<b>Document</b>	<b>Intended Use</b>
FAA Director, Office of Airport Safety and Standards Letter; May 7, 2019	Reference
Unmanned Aircraft Systems (UAS)-DoD Purpose	Reference
DHS Science and Technology Directorate, Countering Unmanned Aircraft Systems Factsheet; 2017-05-03	Reference
DHS Privacy Impact Assessment for the Counter Unmanned Aircraft Systems Program; November 9, 2018	Reference
ASTM 4311 22a	Reference
EU Drone Strategy 2.0	Reference

EASA Counter Drones (C-UAS) proposed action plan, Issue 2, 05.07.2019	Reference
EUROCONTROL Specification for A-SMGCS	Reference
ED-116 – MOPS for Surface Movement Radar Sensor Systems for Use in A-SMGCS	Reference
ED-87E – MASPS for Advanced Surface Movement Guidance and Control Systems (A-SMGCS) Levels 1 and 2	Reference
DO-389/ED-286 - OSED for Counter UAS Systems in Controlled Airspace	Reference

**TERMINATION:** When the scope of this Terms of Reference is complete, the committee will recommend to the PMC that the committee Sunset, go into Active Monitoring Mode, or spend a period of time in Hiatus. Any change/extension in the committee’s work program requires prior PMC approval.